Recommendations for Environmental Commissioners

OTC High Electric Demand Day Meeting February 1, 2007 Richard Sedano



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High Electric Demand Day Fixes

- ► Less Demand
 - This does just mean reducing demand of end uses that occur at peak, but for all end uses
- ≻Cleaner Power at Peak
 - This does just mean cleaning power supplies that are used at peak, but for all power supply

A CLEAN, EFFICIENT ELECTRIC AGENDA

Less Demand

- ➢ Demand does not "just happen"
- Demand today is driven by policy
 - How to utilities/regulators <u>design</u> energy prices
 - *What *signals* these prices, etc. send
 - *What *incentives* are offered sellers and buyers
 - Can we do anything about <u>local land use</u> <u>policy</u>? (sprawl vs. infill, code enforcement...)

Addressing Barriers

- Programs to secure cost-effective demand destruction
- ➤ More efficient prices
 - These two transform markets, multiply gains
- ≻ Make incentives work with public policy
- ≻Key people must work better together
 - Why don't they now?

Programs

- Programs save energy better than pricesRule of thumb: ratio is 10 to 1
- Energy efficiency Big Potential
- Demand response Targeted Potential
- Promoting local generation Disruptive change in building design
- ➢ Performance driven reward savings

Energy Efficiency

- Only 1 state in OTC, Vermont, is organized to procure all cost-effective energy efficiency
 - Even there, air quality value not fully considered
- Several states cap spending on the most costeffective resource there is
- Several states have no energy efficiency programs

Existing and New EE Strategies Can Offset ISO Forecasted Energy Requirements (GWH) and Beyond



New England EE potential (PJM closer to red line)



Cumulative Impact and Cost of Energy Efficiency on Reducing ISO Forecasted Peak Demand (MW) in New England

Combined Commercial Cooling and Lighting Loadshape Baseline, Load Management (STDR), and Energy Efficiency



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Prices

Averages send no signals
*Dynamic prices motivate efficiency
Markets can better value energy efficiency
*EE and DR in capacity market in all RTOs

≻Taxes and Subsidies

Activate legislature – make <u>demand control a</u> <u>design principle</u> for electric statute, not an add on

STUDY FINDS UP TO \$182 MILLION ANNUAL SAVINGS FROM ELECTRICITY DEMAND RESPONSE IN MID-ATLANTIC REGION

- A study has found that a modest reduction in electricity use during peak hours would reduce energy prices by at least \$57 - \$182 million annually in the Mid-Atlantic region.
- Examined effects of reducing electricity use by 3% during the highest use hours for five utility areas. "More widespread participation and deeper curtailments would result in even greater price impacts."
- The five mid-Atlantic public utility commissions and PJM worked together to show actual savings possible from greater use of demand response.
- A 3% reduction during the peak use hours for each utility studied would have reduced energy market prices by \$8 to \$25 per megawatt-hour. Actual demand response typically has been less than one percent of use during peak hours.
- In addition to reductions in electricity prices, demand response *participants* were estimated to save \$9 million to \$26 million for *energy* annually and another \$73 million for *capacity* charges.
- The study compared prices without and with demand response reductions during the top 20 five-hour periods in 2005 for each utility. The five utility areas were Baltimore Gas and Electric, Delmarva Power, PECO, Pepco and Public Service Electric and Gas Company.

Other Policies

Attack barriers to clean DG
Screen DG for clean units
Decoupling profits from sales
Utilities increasingly open to decoupling
Growth comes with too much risk

Better information

- How does the marginal emission rate tend to change at various summer load levels?
 - Cooperation between air regulators and RTO critical for efficient management of reliability and air quality objectives
- Explain to RTOs and utilities how to factor environmental values into system planning

✤Use that info to target demand side solutions

What can OTC Commissioners Do?

- Work with PUCs, though there is constant "entropy" in the economic – environment regulator relationship
 - Many PUCs (and FERC) don't see environment as their concern aside from siting cases
 - Ex Parte rules work to prevent PUC engagement >> Workshops
 - ◆ So environmental values are ignored
 - So the sides see the others' concerns as specialized, arcane and difficult to master >> invite to the other's meetings
 - Sustained understanding and cooperation takes work
 - Statutes can help to sustain effort, **<u>leadership</u>** also critical

Good signs – DEPs can loudly encourage

- Vermont increases EE by 70% to 4.5+% of net utility revenues
 - Other states are thinking about increasing EE programs
- Consumer allocation in RGGI catching on
- Demand response programs: more experience, better appreciation of value
- Dynamic pricing pilots further dampen demand and create market transformation
- DG policies slowly improving

Menu of Solutions that OTC Members Can Support

- More energy efficiency
- More demand response
- ➢ More clean DG/CHP
- > Better pricing
- Targeted thru planning
- Include air quality in costeffectiveness test
- Local Land Use

- Participate at PUC
 - Alternative formats
 - And their regional mtg
 - Utility performance
- Participate at RTO
 - Value of demand side
- Make carbon management about efficiency
- Align statutes

Persistence and Leadership Pays

For the SIP

≻Good news

Motivation for demand side reform is growing

- ◆Fear of gas price increases
- Worry about new generation options
- Worry about climate change regulation
- Regulators are training greater attention on new demand side initiatives
 - \bullet These will also help NO_x attainment

Suggestion

- > Placeholders in SIPs for potential demand side
 - Recognizes that quantifying these good signs is premature, but positions states to take credit for them ASAP
- ➤ US EPA role important
 - Recognize the transition underway
 - Encourage engagement between economic and environmental regulators
 - Enforcement should encourage and recognize positive steps (use discretion, good faith)